

CHILD AND FAMILY SERVICES REVIEWS:

How Judges, Court Administrators and Attorneys Should Be Involved

The Children's Bureau within the U.S.
Department of Health and Human Services,
Administration for Children and Families conducts
Child and Family Services Reviews (CFSRs) in all
States periodically to ensure conformity with
Federal child welfare requirements, to gauge the
experiences of children, youth, and families

FOR MORE INFORMATION ON THE ROUND 3 CFSR PROCESS:

www.acf.hhs.gov/programs/cb/monitor ing/child-family-servicesreviews/round3

receiving State child welfare services, and to assist States in helping children families achieve positive outcomes.

The first two rounds of the CFSR were completed in all 50 states, Puerto Rico, and the District of Columbia between 2001 and 2010, and the third round will take place between 2015 and 2018.

This paper provides:

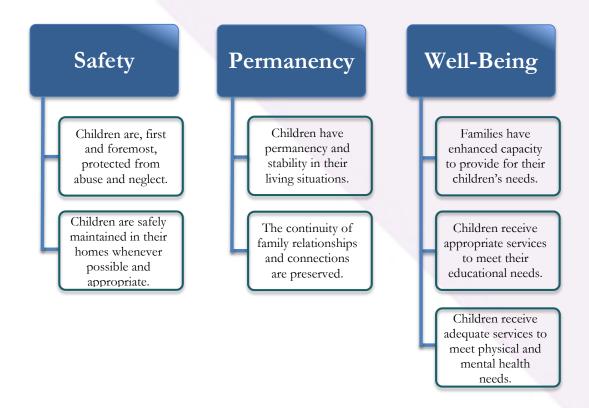
- An introduction to CFSRs,
- An explanation of why CFSRs are important to maintaining the momentum of court improvement efforts, and
- Specific suggestions for how courts can become involved in CFSRs.

An Introduction to CFSRs

Purpose of the CFSR

The CFSR analyzes the States' performance in providing child welfare services and the outcomes achieved by children and families served by the system. As part of the reviews, the CFSR also examines how the performance and collaboration of child welfare agencies, courts and, other public agencies affect outcomes for children and families.

The CFSR focuses on outcomes of child welfare services in three areas: safety, permanency, and child and family well-being. These three domains include the following seven specific outcomes:



The States' performance in these outcomes is influenced by many factors, including the work carried out by the child welfare agency and the decisions and interventions made by courts and legal professionals. Performance in these outcome areas is measured through a combination of quantitative and qualitative methods to determine if the State is in substantial conformity with the requirements.

The CFSR also focuses on States' achievement of seven identified "systemic factors" that address how the state child welfare system operates. They include the following:

Statewide Information System
Case Review System
Quality Assurance System
Staff Training
Service Array
Agency Responsiveness to the Community
Foster and Adoptive Parenting Licensing, Recruitment, and Retention

The Review Process

The CFSR process is as follows:



Joint Federal-State teams conduct the CFSR after an extensive planning period. The process requires close cooperation between Federal and State governments.

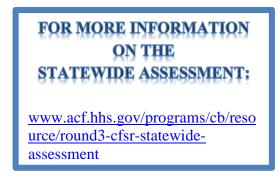
Below is a brief overview of four major components of the CFSR.

Statewide Assessment

The Statewide Assessment provides an early overview of the State's performance with regard to both the outcomes and systemic factors under review. It is comprised of three parts, discussion of systemic factors, quantitative analysis and narrative assessment.

For the discussion of systemic factors, States:

- Describe how each of the seven systemic factors works in accordance with the State's Title IV-B plan, 1 and
- Analyze the functioning, strengths, and barriers of each systemic area.



Many of the questions assessing systemic factors have specific judicial or legal dimensions, including the timeliness of permanency hearings and TPR proceedings, and most of the systemic factors will have some relevance to judicial and legal interests, such as the array of services available to children and families in the State and the kinds of data and information available to track and document work with children and families.

For the quantitative analysis, the Federal government and State work together to undertake an analysis of data related to State performance on a number of specific measures regarding child safety and permanency using data recorded during a specific time frame.

For the narrative assessment, the State responds to questions regarding its performance relating to the seven outcomes and seven systemic factors listed above.

¹ The requirements for these plans are set forth in federal statutes and regulations. 42 U.S.C. §§622, 629b; 45 CFR §§1355.21 1355.30.

Onsite Review

Following the statewide assessment there is an onsite review. The onsite review seeks an in depth understanding of the CFSR outcomes and systemic factors. The onsite reviews consist of case reviews and stakeholder interviews.

Case reviews:

- Involve a review of actual case files using the CFSR case review instrument,
- Include interviews with persons involved in each case reviewed, e.g. case workers, families, etc.
- May be conducted by States meeting certain criteria for the third round of reviews or, alternatively, by a joint Federal-State team of reviewers.²

Stakeholder interviews are conducted with individuals or groups who have general knowledge of how the child welfare system operates in their area, for example:

- Court Improvement Project (CIP) directors or staff;
- A juvenile court judge or the judge's designated court representative;
- Guardian(s) ad litem, individually or in a group;
- Parents' attorneys, individually or in a group;
- Agency attorneys, individually or in a group; and
- Administrative review bodies, e.g., foster care review boards, if they exist.

In the third round of the CFSR, the stakeholders to be interviewed will be determined by a State's performance in different outcome areas.³

Final Report

The Federal government prepares a final report based on statistical and qualitative data gathered in the Statewide Assessment and the onsite review. The final report specifies whether the State is or is not in "substantial conformity" with each of the seven general safety, permanency, and well-being outcomes and the seven systemic factors. The final report discusses the strengths and areas needing improvement related to each of the outcomes and systemic factors.

TO ACCESS FINAL REPORTS FROM THE CFSR ROUNDS BY STATE:

http://library.childwelfare.gov/cwig/ws/cwmd/docs/cb_web/SearchForm

² Child and Family Services Review Procedures Manual (Round 3): http://www.acf.hhs.gov/programs/cb/resource/round3-cfsr-procedures-manual

³ Child and Family Services Review Procedures Manual (Round 3): http://www.acf.hhs.gov/programs/cb/resource/round3-cfsr-procedures-manual

Program Improvement Plan

Following the final report, the State and Federal staff negotiate and jointly develop a "Program Improvement Plan" (PIP) in collaboration with State-identified stakeholders. The PIP addresses each of the performance areas for which the State is not in "substantial conformity," as defined by Federal regulations.

The PIP may last up to two years and, at the conclusion of the PIP, there will be an evaluation to determine whether the State's PIP has been successful. If the PIP failed to meet its goals, the Federal government may impose financial penalties or, in exceptional circumstances, may negotiate a follow-up PIP.

Why Court Involvement in CFSRs is Important to Maintaining the Momentum of Court Improvement Efforts

CFSRs Help Shape a State Agency's Short and Long Term Goals for Improving Outcomes

- Many PIPs will call for achievement of measurably improved outcomes for children and families and require the State Agency to engage in systemic change.
- Starting in round 3, the CFSR will align with the State's Child and Family Service Plan (CFSP) to allow states to maintain consistent goals and focus in improvement efforts.

By participating in CFSRs, courts can influence what improvements are on State agency agendas, including mutually beneficial improvements, such as:

- Improving the quality of court reports and testimony which the courts rely upon to make decisions;
- Improving the effectiveness of the agency's legal representation;
- Helping the courts to use statutory requirements, such as the ASFA requirements, more effectively in making findings, e.g., reasonable efforts;
- Helping courts and agencies to use data to understand better the status of child welfare outcomes, strengths and needs within their jurisdictions;
- Identifying the strengths and needs of services and resources available to children and families, and strategies to improve the array of services; and
- Understanding the agencies' approaches or practice models in working with children and families.

Legal System Performance is Integral to the CFSR

Court performance is a major factor in overall State performance in child welfare cases, outcomes, and systemic factors measured in the CFSR process. The CFSR holds States accountable for the performance of the State as a whole in its effectiveness at achieving safety, permanency, and well-being for children in child welfare cases.

Appendix A comprehensively examines the legal and judicial elements of each of the CFSR review items. Some examples of legal or judicial elements affecting outcomes are:

- Court resources available
- Timeliness of hearings and reviews
- Appropriateness of laws governing child welfare interventions
- Quality of advocacy on behalf of children and families

Input from the Legal System is Vital to Assessing Systemic Factors Affecting the Safety, Permanency and Well-Being of Children in the State

Legal system representatives need to be involved in order to ensure that the CFSR identifies judicial performance strengths and addresses the most critical legal and judicial barriers to positive outcomes for children and families served by the State child welfare system. The CFSR should identify both overt and subtle legal barriers underlying the achievement of children's safety, permanency, and well-being that the agency may not recognize. Some examples of these issues include:

- State and Federal confidentiality laws creating barriers to comprehensive investigations
- Inadequate of incomplete findings during early hearings delaying subsequent proceedings

While such problems vary from State to State, all States encounter legal problems and barriers that interfere with sound child welfare casework and planning. State agencies, courts, and attorneys need to work together to identify and address these problems.

Courts and Child Welfare Agencies Have Joint Responsibilities for Improving Outcomes for Children and Families in the Child Welfare System

Federal law requires meaningful, ongoing collaboration between the courts and the State agency as a part of CIPs and CFSPs. Additionally, the State Court CIP is now directed to help implement the state's PIP.⁴ Comprehensive improvement efforts involving courts, the State agency, and other stakeholders benefit children and families and improve outcomes.

FOR A FACTSHEET ADDRESSING CFSRS AND COLLABORATION WITH THE COURTS:

www.acf.hhs.gov/sites/default/files/cb/cf sr_factsheet_for_courts.pdf

⁴ Public Law 107-133, §§107 and 108, created new sections 427 and 428 of the Social Security Act, governing the Court Improvement Program (CIP).

By participating in the CFSRs, legal representatives can identify additional areas for collaboration and improvement between the legal system and the child welfare agency and help align CIP and PIP goals. If the CFSR and PIP do not adequately address relevant issues, the agency will likely have less time to focus on those areas, and the overall improvement in the State's performance on outcome measures may suffer.

Participation in CFSRs needs to be a collaborative effort between judicial and court representatives and the State agency. Legal representatives need to be willing to engage in training and other joint efforts.

What Courts Can Do to Become Involved in the CFSR

Courts and Attorneys Should Seek Out Opportunities to Become Involved in the CFSR

Representatives from the legal system should be familiar with the State's CFSR schedule and key agency personnel involved. Being proactive in efforts to become involved will ensure appropriate legal system participation at all stages of the review.

Involve Legal Representatives in the CFSR

It is important to involve judges, court staff, and others in the CFSR process who have interest and insight into practice and systemic issues that effect the outcomes of child welfare services on children and families. An important consideration in choosing whom to involve is identifying those representative within the state and local courts and state bar. It is always essential for the Chief Justice of the State's Supreme Court (or a designate representative) to be involved in the CFSR process, , plus the Chief Justice is in a unique position to encourage legal/judicial participation in the CFSR at other levels. The Director of the Court Improvement Project (CIP) is another key ally given the wide influence of CIP in child welfare court reform.

In addition, the following list provides examples of other legal/judicial representatives who may be helpful in the CFSR process and in implementing ongoing improvement efforts:

- State Court Administrator (or a designated representative).
- Representatives of state and local organizations of court administrators and court clerks (depending on state).
- Local presiding judges.
- Leaders or representatives of the State Council of Juvenile and Family Court Judges (or equivalent).
- Other selected judges (based on expertise, administrative authority, supportiveness, etc.).
- President of State Bar Association and leader of section of bar dealing with child protection (or designated representatives).
- Representatives of attorneys representing the government (*e.g.*, office of the attorney general, child welfare agency legal counsel, prosecutors' association).

- Director of state or local Public Defender Agency, or other entity or individual who can represent the parent attorney and/or childrens' attorney perspective.
- Director of state or local Foster Care Review program (or representative).
- Director of state or local GAL or CASA program (or representative).
- Selected child welfare agency administrators and managers.
- Selected child welfare agency specialists and line supervisors.

When deciding whom to involve, consider:

- Judicial power structure
- Experience working with the agency/child welfare cases
- Critical court reform issues that may arise
- Existing bar or judicial committees that may address the same or similar issues

Another way to identify potential court and judicial staff to invite is to engage agency staff attorneys. Agency attorneys can, for example:

- Help the agency decide whom to invite to participate in the CFSR and identify key legal and judicial issues to achieve outcomes.
- Contact key judges and court employees and explain about the CFSR.
- Translate legal terms and concepts to help the agency communicate with judges, court administrators, and attorneys.
- Apply their knowledge of legal practice in developing an effective strategy and implementation of the Program Improvement Plan (PIP).

Identify Areas of Performance That Should Be Evaluated In CFSRs

Many of the systemic factors and items on the case review instrument directly relate to legal issues. Legal professionals can help agencies recognize the legal and judicial issues relevant to their CFSR. Appendix A sets forth the 36 Federal performance areas accompanying the CFSR outcomes and systemic factors and illustrates the breadth of legal and judicial issues to consider in a CFSR.

Identify where Legal and Judicial Involvement in the CFSRs can be most effective

Advanced Planning

- •Meet with agency representatives to ensure an understanding of the CFSR process and the importance of their contributions to the welfare of children and families in the state.
- •Provide agency data, or share the court's data, to help gain a commitment to use the CFSR to better understand their effectiveness in servicing children and families.



Statewide Assessment

- •Assist in compiling and describing relevant legal/judicial issues for the SA.
- •Ask a broader group of legal/judicial representatives to review and comment on the smaller group's work.
- •Share, review, and interpret data related to State/local performance and outcomes with the agency.

Legal and Judicial Involvement at Key Stages of the CFSR



Program Improvement Plan

- •Identify realistic strategies to address identified needs for improvement.
- •Identify the types and levels of technical assistance needed with the agency to address needed improvements.
- •Coordinate requests for T/TA with the Court Improvement Project and agency staff.
- Jointly monitor progress over time in implementing the PIPs and reviewing data related to outcomes.



Onsite Review

- •Arrange or participate in stakeholder interviews.
- •Prepare for interviews by reviewing a copy of the stakeholder interview guide.
- •Participate in the case review process by serving on teams to review individual cases.
- •Prepare for case reviews by becoming familiar with the case review instrument.

Conclusion

The goal of the CFSR process is to facilitate a deeper understanding of the strengths and needs of the entire child welfare system, not just within the designated child welfare agency. Courts, legal representatives, and agencies all have a tremendous impact on how children and families experience the child welfare system and whether or not they benefit from the experience. It is, therefore, essential that courts and agencies share the responsibility for understanding their system's effectiveness and work collaboratively to make improvements where needed. The CFSR provides that opportunity and the impetus to engage in more effective problem solving than either the courts or agencies may be able to accomplish in isolation.

Appendix A: Legal and Judicial Issues Suggested By the CFSR Areas Of Performance⁵

To help states consider the legal dimensions of the three outcomes and seven systemic factors (and the 36 related specific performance areas identified by the federal government in the CFSR), this appendix annotates the 36 performance areas with legal and judicial aspects of each performance area added as bullets. *Note*: These bullets are meant to illustrate the kinds of legal practice and policy issues that may require attention to comply with each performance area.

Note: Many organizational problems may affect the factors listed below. Important examples are excessive workloads, insufficient training, poor hiring practices and management and weak case management skills. These are common problems facing caseworkers, attorneys, foster parents, child advocates, judges and court staff and can weaken the legal system.

SAFETY	
1. Were the agency's responses to all accepted child maltreatment reports initiated, and faceto-face contact with the child(ren) made, within time frames established by agency policies or state statutes?	Legal advice is provided to the agency that supports the filing of actions in dependency court whenever abused and neglected children need state intervention.
	Legislation and court rules provide legal remedies allowing agencies to complete investigations when family members or other people familiar with the child refuse to cooperate.
	Statutes, regulations, and procedures provide clear and appropriate guidance for investigators and caseworkers to obtain otherwise confidential information from collateral contacts to make sound decisions.
2. Did the agency make concerted efforts to provide services to the family to prevent children's entry into foster care or re-	In appropriate circumstances judges order parents to participate in services to protect the child instead of ordering the child removed from home.
	Adequate evidence demonstrating whether services will alleviate danger to the child is offered in court proceedings.
	Laws and regulations define an array of services for abused and neglected children and their families, to be delivered immediately in emergency situations.
entry after reunification	Judges hold agency accountable for assessing safety considerations (threats of danger and protective capacities) in making removal decisions
3. Did the agency make	Domestic violence policies are well defined. Courts order removal of children from their foster homes
concerted efforts to assess	when the agency appropriately requests it to avoid potential
and address the risk and safety concerns relating to	abuse or neglect. (Note that courts do not have the power in all states to block removal of a child from a foster home.)

⁵ Child and Family Service Reviews Quick Reference Items List: http://www.acf.hhs.gov/sites/default/files/cb/cfsr_quick_reference_list.pdf

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the child(ren) in their own homes or while in foster	Courts monitor foster placements by requiring caseworkers and children's legal representatives visit and evaluate the
care?	foster home. Safety clearances are done on every adult in the foster parents' or adoptive parents' homes.
PERMANENCY	
	Judges monitor moves and the children's needs while children are in foster care. Laws, regulations, and state policies discourage moving
4. Is the child in foster care in a stable placement and	children between foster homes.
were any changes in the child's placement in the best	Judges understand bonding/attachment issues and factor them into decision making.
interests of the child and consistent with achieving the child's permanency goal(s)?	Policies and practices support training for foster parents of special needs children.
	Children's counsel effectively represents children by: reviewing case plans; participating in case planning; preserving placements; advocating for reunification services; and advocating for independent living services.
5. Did the agency establish appropriate permanency goals for the child in a timely manner?	Judges fully explore all possible placement resources, and thoroughly review reasonable efforts to achieve a new permanent home for the child.
	Courts minimize delays by notifying appropriate parties, ensuring diligent efforts to locate missing parents' at start of case, determining paternity early in case, and addressing other procedural problems.
	Multi-court involvement in different stages of child welfare cases is discouraged to avoid delays, loss of information, and other inefficiencies.
	State laws provide appropriate grounds for legal guardianship, clear and efficient procedures for establishing legal guardianships, and adequate legal protections/ financial supports for legal guardians.
	Sufficient resources, including state laws providing appropriate grounds and procedures, and court time are available to promote timely TPRs.
	Attorneys, judges, and court personnel are adequately trained in permanency planning practices. Permanency hearings are conducted in a timely manner and sufficient time is allotted for hearings.
6. Did the agency make concerted efforts to achieve reunification,	Courts operate with the understanding that independent living (foster children "aging out") is not a permanency plan, but foster children are entitled to independent living
guardianship, adoption, or	services.

other planned permanent living arrangement for the child?	Courts are familiar with available independent living services for children in the community and refer children to appropriate services. State laws authorize extending court jurisdiction for children who have turned 18 and specify appropriately. Courts adequately track timely case progress toward adoption, before and after TPR has occurred. Courts thoroughly consider the appropriateness of prospective adoptive caretakers. Courts carefully use APPLA as a permanency option, ensuring compelling reasons exist and that its use complies with the guidelines set forth in the Preventing Sex Trafficking and Strengthening Families Act. Courts make "reasonable efforts to finalize permanency" decisions, and order or recommend services that might allow
7. Did the agency make concerted efforts to ensure	the child to move into a more permanent placement. Courts consistently ask agencies to present specific reasons for failing to place siblings together. Statutes, court rules and polices address the priority of
that siblings in foster care are placed together unless separation was necessary to meet the needs of one of the siblings?	placement with siblings. Attorneys and judges are adequately trained on the importance of maintaining sibling ties as well as on reasons why this might not be appropriate.
8. Did the agency make concerted efforts to ensure that visitation between a child in foster care and his	Courts request information about the nature and quality of foster children's visits, contacts, and relationships with parents and siblings.
or her mother, father, and siblings was of sufficient	Attorneys request evaluations of the quality of visits with parents and siblings.
frequency and quality to promote continuity in the child's relationships with these close family members?	Statutes, court rules, and policies provide clear guidance regarding visitation, and attorneys and judges are adequately trained on visitation issues.
9. Did the agency make concerted efforts to	Attorneys request evaluations of relatives.
preserve the child's connections to his or her	Statutes, court rules, and policies provide clear guidance regarding maintaining relative ties.
neighborhood, community, faith, extended family, Tribe, school, and friends?	Attorneys are adequately trained on the importance and challenges of maintaining relative ties.
10. Did the agency make concerted efforts to place	Attorneys and judges are adequately trained on relative placement issues.
the child with relatives when appropriate?	Courts ask about possible placement with relatives early and often in case.

	Courts ask agencies to present specific reasons for not placing children with relatives.
11. Did the agency make concerted efforts to promote, support, and/or maintain positive	Courts consistently ask about child's relationship with parents while in care, including nature and quality of visits and other contact.
relationships between the child in foster care and his or her mother and father or other primary caregivers	Courts order visitation and make determinations about the level of supervision required to endure child safety.
from whom the child had been removed through activities other than just arranging for visitation?	Attorneys are adequately trained regarding maintaining parent-child relationships during foster placements.
CHILD AND FAMILY W	ELL-BEING
12. Did the agency make concerted efforts to assess the needs of and provide services to children, parents, and foster parents to identify the services necessary to achieve case goals and adequately address the issues relevant to the agency's involvement with the family?	Courts ensure that agencies conduct thorough assessments and provide services to meet the needs of the child, parents, and foster parents.
	Courts assess effectiveness of case plan to address safety considerations (whether the case plan targets a reduction in the threats and enhances protective capacity to manage threats)
	Attorneys and advocates identify and address their clients' needs and advocate appropriate services.
	Attorneys, advocates and judges have sufficient training, experiences, and resources to advocate effectively for children's service needs (e.g., special education, medical/mental health needs).
13. Did the agency make concerted efforts to involve the parents and children	Attorneys and advocates participate in and encourage child and family involvement in case planning.
(if developmentally appropriate) in the case planning process on an ongoing basis?	Statutes, court rules and policies provide appropriate guidance to encourage child and family involvement in case planning.
14. Were the frequency and quality of visits between caseworkers and	Statutes, court rules and policies provide appropriate guidance on worker visits with parents and children.

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child(ren) sufficient to ensure the safety, permanency, and well-being of the child(ren) and promote achievement of case goals?	Attorneys and advocates request information about, and, when appropriate, advocate for worker visits with the child.
15. Were the frequency and quality of visits between caseworkers and the mothers and fathers of	Courts consistently review and note worker visits with parents and children.
the child(ren) sufficient to ensure the safety, permanency, and well-being of the child(ren) and promote achievement of case goals?	Statutes, court rules and policies provide appropriate guidance on, and, when appropriate, advocate for worker visits with parents.
16. Did the agency make	Courts request information about foster children's education from teachers, guidance counselors, caseworkers, and others.
concerted efforts to assess children's educational	Judges, attorneys, and advocates consistently determine whether foster children's educational needs are being met.
needs , and appropriately address identified needs in case planning and case management activities?	Policies offer guidance on minimizing disruptions in foster children's education due to frequent moves.
	Judges, attorneys, and advocates have sufficient knowledge about the education system to intervene effectively to ensure a good education for foster children.
	Courts obtain information about foster children's medical needs.
17. Did the agency address the physical health needs of children, including dental health needs?	Judges, attorneys and advocates consistently determine whether foster children's physical health needs are being met.
	State laws address confidentiality issues surrounding access to medical information.
18. Did the agency address the mental/behavioral health needs of children?	Judges, attorneys and advocates request information from children's therapists about foster children's mental health issues.
	Judges, attorneys, and advocates consistently determine whether foster children's mental health needs are being met.
	State laws address confidentiality issues surrounding access to mental health information.

STATEWIDE INFORMATION SYSTEM

19. How well is the statewide information system functioning statewide to ensure that, at a minimum, the state can readily identify the status, demographic characteristics, location, and goals for the placement of every child who is (or within the immediately preceding 12 months, has been) in foster care?

Courts have created a statewide information system or good local information systems, and computer data is used to measure judicial performance.

Case tracking responsibilities are clearly assigned to appropriate court staff.

Courts and agencies have automated systems that use computers and tickler systems to manage cases.

Agency information systems include information about critical court events to help evaluate judicial performance in child welfare cases.

Data is shared between judicial and agency computers, and sophisticated procedures exist to collect and report data.

CASE REVIEW SYSTEM

20. How well is the case review system functioning statewide to ensure that each child has a **written case plan** that is developed jointly with the child's parent(s) and includes the required provisions?

Parents' attorneys participate in the case planning process, and trained on non-adversarial models for resolving conflict (i.e. FGC and mediation).

Courts assess quality of case plans to address safety considerations

Judges ask about parental involvement in case planning.

21. How well is the case review system functioning statewide to ensure that a **periodic review** for each child occurs no less frequently than once every 6 months, either by a court or by administrative review?

Courts and/or agencies schedule six-month reviews in a timely manner.

Reviews thoroughly consider whether reasonable efforts have been made to achieve permanency – especially after the case goal is no longer is reunification.

Courts set aside enough time to hold thorough review hearings.

22. How well is the case review system functioning statewide to ensure that, for each child, a **permanency hearing** in a qualified court or administrative body

Adequate scheduling procedures for reviews are in place.

Courts devote enough time to conduct thorough permanency hearings.

State laws, court rules, court forms, and court procedures create a structure for permanency hearings that encourages timely and difficult decisions by the court and agency.

occurs no later than 12 months from the date the child entered foster care and no less frequently than every 12 months thereafter?	Permanency hearings thoroughly consider whether reasonable efforts have been made to achieve permanency – especially after the case goal is no longer is reunification.
23. How well is the case review system functioning to ensure that the filing of	State laws do not require parties to reprove facts established in earlier stages of the court process in order to terminate parental rights.
termination of parental rights (TPR) proceedings	Grounds for termination of parental rights are complete, focused, and consistent.
occurs in accordance with required provisions?	Agency procedures and policies for deciding whether to file are timely and balanced.
24. How well is the case review system functioning to ensure that foster	State laws and procedures clearly define an effective notification method for foster parents and other necessary parties and what is meant by "right to be heard." Courts have forms and procedures for review hearings that
parents, pre-adoptive parents, and relative caregivers of children in foster care are notified of , and have a right to be	call for statements by and questioning of foster parents. State laws, court rules and policies clarify and reinforce the role of foster parents, pre-adoptive parents, and relative caretakers in court.
heard in, any review or hearing held with respect to the child?	Courts encourage active participation of foster parents, pre- adoptive parents, and relative caregivers in court proceedings.
QUALITY ASSURANCE	CE SYSTEM
25. How well is the quality assurance system functioning statewide to ensure that it is (1) operating	The agency has and courts are aware of comprehensive standards for services to children in child welfare cases.
in the jurisdictions where the services included in the Child and Family Services Plan (CFSP) are provided, (2) has standards to evaluate the quality of services (including	Agencies and courts work together to exchange information or services to children.
standards to ensure that children in foster care are provided quality services that protect their health and safety), (3) identifies strengths and needs of the service delivery system, (4)	Agencies enlist courts to help evaluate caseworkers' performance in court.

provides relevant reports, and (5) evaluates implemented program improvement measures?	Courts have systematic quality assurance systems to evaluate their own performance.
TRAINING	
26. How well is the staff and provider training system functioning statewide to ensure that initial training	Training is provided for all new judges and attorneys concerning Title IV-B and IV-E and is mandatory.
is provided to all staff who deliver services pursuant to the Child and Family Services Plan (CFSP) that includes the basic skills and knowledge required for their positions?	Comprehensive training is provided for all new judges and attorneys concerning child welfare law and basic social work principles and participation is mandatory.
27. How well is the staff and provider training system functioning statewide to ensure that ongoing training is provided for	Periodic training for experienced judges and attorneys on child welfare cases is provided and participation is mandatory, including training on permanency planning procedures.
staff that addresses the skills and knowledge needed to carry out their duties with regard to the services included in the CFSP?	Courts and agencies use appropriate cross training – addressing issues of mutual concern – and avoid inappropriate use of cross training in lieu of training in core legal skills and knowledge.
28. How well is the staff and provider training system functioning to ensure that training is occurring	Prospective foster parents receive training on the legal aspects of permanency planning, including the stages and purposes of the legal process.
statewide for current or prospective foster parents, adoptive parents, and staff of state licensed or	Foster parents receive training and materials on their rights and responsibilities in child welfare proceedings, including the right to be heard and to participate in the case.
approved facilities (that care for children receiving foster care or adoption assistance under title IV-E) that addresses the skills and	Prospective adoptive parents receive training concerning their legal responsibilities and about the legal process of adoption, including legal protections regarding adoption assistance.
knowledge needed to carry out their duties with regard	Courts ensure meaningful participation by foster parents and relative caregivers in the court process.

to foster and adopted children?	Foster parents, prospective adoptive parents and agency staff receive training concerning legal protections (e.g. procedural rights, entitlements, contractual rights) regarding adoption assistance.
SERVICE ARRAY	
29. How well is the service array and resource	Child protection agencies inform courts of available services, who is eligible for different services, and usual waiting periods for services.
development system functioning to ensure that the following array of services is accessible in all political jurisdictions covered by the Child and Family Services	State laws, regulations, and budgets provide for a core of services that are consistently available to abused and neglected children and their families.
	Agencies have master plans for contracts to ensure consistent availability of key services.
Plan (CFSP)?	State laws require other agencies to give priority to and ensure availability of services to clients served by the child welfare agency and under court jurisdiction.
30. How well is the service array and resource development system functioning statewide to	State laws and policies budget for child protection services based on documented need for such services.
ensure that the services in item 29 can be individualized to meet the unique needs of children and families served by the agency?	Agencies' contracts for services provide flexible services to meet material and special needs of children and families.
	NESS TO THE COMMUNITY
31. How well is the agency responsiveness to the community system functioning statewide to ensure that, in implementing the provisions of the Child and	Co Courts regularly meet with the agency and all of the child protection professionals listed above to work on mutual problems and improve working relationships.
Family Services Plan (CFSP) and developing related Annual Progress and Services Reports (APSRs), the state engages in ongoing consultation with	Judicial ethics clarify and encourage judicial outreach to the agency and community regarding child welfare cases.

Tribal representatives, consumers, service providers, foster care providers, the juvenile court, and other public and private child- and family-serving agencies and includes the major concerns of these representatives in the goals, objectives, and annual updates of the CFSP?

The agency consults with legal system representatives concerning its annual reports, including allowing them to review draft reports in advance. Among other things, the agency asks for comments concerning service delivery.

32. How well is the agency responsiveness to the community system functioning statewide to ensure that the state's services under the Child and Family Services Plan (CFSP) are coordinated with services or benefits of other federal or federally assisted programs serving the same population?

The agency consults with legal system representatives specifically concerning the delivery of federally assisted services provided by agencies and entities not funded by the child welfare agency.

FOSTER AND ADOPTIVE PARENT LICENSING, RECRUITMENT AND RETENTION

33. How well is the foster and adoptive parent licensing, recruitment, and retention system functioning statewide to ensure that **state standards** are applied to all licensed or approved foster family homes or child care institutions receiving title IV-B or IV-E funds?

Courts have information about standards for foster and adoptive parents and concerning childcare institutions.

Courts are informed when foster family homes and child caring institutions no longer meet agency standards.

34. How well is the foster and adoptive parent licensing, recruitment, and retention system functioning statewide to ensure that the state complies with federal

State law requires criminal record checks of parents found to have abused or neglected their children and of other people living in the households of abused and neglected children, as well as all adults in foster and adoptive homes.

requirements for criminal	Courts or court forms ask about the criminal record of
background clearances as	parents found to have abused or neglected their children and
related to licensing or	of other people living in the households of abused and
approving foster care and	neglected children.
adoptive placements, and	
has in place a case planning	
process that includes	
provisions for addressing	
the safety of foster care and	
adoptive placements for	
children?	
35. How well is the foster	Courts and attorneys are well informed about the process of
and adoptive parent	recruiting, matching, screening and evaluating foster and
licensing, recruitment, and	adoptive families.
retention system	
functioning to ensure that	Judges and advocates address the adequacy of recruitment of
the process for ensuring the	adoptive parents when relevant to evaluating reasonable
diligent recruitment of	efforts to finalize the permanency plan.
potential foster and	
adoptive families who	
reflect the ethnic and racial	Courts and attorneys address the adequacy of recruitment of
diversity of children in the	foster parents, when relevant, while conducting case review.
state for whom foster and	
adoptive homes are needed	
is occurring statewide?	
36. How well is the foster	Courts receive capacity building assistance, materials, and
and adoptive parent	training on interstate placements, including implementation
licensing, recruitment, and	of the ICPC.
retention system	Judges and attorneys are familiar with the ICPC, interstate
functioning to ensure that	adoption assistance benefits, ICAMA and other interstate
the process for ensuring the	placement benefits and requirements.
effective use of cross-	
jurisdictional resources to	Judges, attorneys and advocates consistently ask informed
facilitate timely adoptive or	and penetrating questions when interstate placement or
permanent placements for	services are being considered.
waiting children is	
occurring statewide?	

Appendix B: Some Legal and Judicial Issues to Include in the Narrative Description of the Statewide Assessment

The following is some information that states should consider including in the narrative description portion of their statewide summaries. Attorneys, judges, and court administrators can help prepare this information.

A general description of courts and judges (and other judicial officers) handling child welfare cases

- The organizational structure of the courts hearing child welfare cases and juvenile justice cases.
- Key organizational factors regarding judicial performance such as specialization, rotation (and length of assignments), workload information (and/or length of hearings), training and written materials on child welfare, performance measurement, timeliness of judicial decisions and delays.
- Judicial infrastructure as it affects performance workloads, judicial staff support, etc.
- Key statutes, rules, forms, and case law relevant to each of the above.

Steps in the judicial process specifically relevant to Title IV-B and IV-E requirements

- Laws and procedures concerning "contrary to the welfare" and "reasonable efforts" findings.
- Laws and procedures concerning reviews, permanency hearings, filing of TPR petitions, foster parent participation, and approving and reviewing the case plan.
- The role of courts in reviews, permanency hearings, filing of TPR petitions, foster parent participation, and approving and reviewing the case plan.
- A description of termination of parental rights proceedings.

Legal representation of the government and other parties in child welfare cases

- A general description of the organizational structure of public and non-profit law offices, where applicable, and the numbers of attorneys.
- Key organizational factors regarding attorney performance such as who attorneys represent, specialization, rotation (and length of assignments), workloads, training and written materials, compensation, procedures to resolve disagreements with the agency, experience levels, methods of hiring, supports, duties of attorneys, services provided to the agency, performance measurement.
- Role of attorneys in different stages of the legal process, including counseling of caseworkers, preparation, presence in court.
- Statutes, rules, and caselaw relevant to legal representation.

Legal and judicial strengths and barriers that reinforce or weaken state performance (addressing all of the above issues)

Statutes, rules, forms and caselaw governing agency operations and governing the delivery of services to children and families

- Agency liaison with the courts and legal system.
- Legal structure of the service array preventive, reunification, and permanency services.
- Training for participants in the legal system, such as agency attorneys, GALs, caseworkers (legal skills training), court liaison.
- Legal framework for licensing and recruitment of foster and adoptive homes.

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